Introduction

This short guide is an introduction to the St Kilda World Heritage Site (WHS), its inscription on the World Heritage List, and its management and governance. It is one of a series of Site-specific short guides for each of Scotland’s six WHS.

For information outlining what World Heritage status is and what it means, the responsibilities and benefits attendant upon achieving World Heritage status, and current approaches to protection and management see the World Heritage in Scotland short guide.

See the Further Information and Contacts for more information.
St Kilda: Key Facts

- St Kilda is a group of five remote islands and sea stacks in the North Atlantic, 100 miles off the west coast of Scotland.
- St Kilda was first inscribed as a natural WHS in 1986.
- In 2004 the inscription was extended to include the surrounding marine environment.
- In 2005 St Kilda WHS was inscribed as a cultural WHS as well, making it one of only 38 mixed natural and cultural WHS worldwide.
- Archaeological evidence indicates that St Kilda was occupied on and off for at least 4,000 years.

- In 1930 the last residents petitioned the Government to assist them to leave the island and find new homes and occupations on the mainland.
- The islands are home to the largest colony of seabirds in northern Europe.
- The islands’ sheep, fieldmice and wrens are unique to St Kilda.
- In addition to its World Heritage status, St Kilda is a National Nature Reserve, a National Scenic Area, a Site of Special Scientific Interest and a European Union Special Protection Area.

The World Heritage Site

ST KILDA

The tiny archipelago of St Kilda, lying off the Western Isles of Scotland, has some of the highest sea cliffs in Europe. Exposure to some of the greatest wave heights and strongest wind speeds in Europe plays a major role in shaping the coastal ecology. St Kilda supports the largest seabird colony in the north-east Atlantic, which is of global significance. The islands’ isolation has let to three outstanding examples of endemic sub-species, the St Kilda wren, the St Kilda fieldmouse and an endemic sub-species of dandelion (Taraxacum pankhurstianum) which was identified in 2012. Feral Soay sheep represent an ancient breed, descendants of the most primitive domestic sheep found in Europe.

The combination of oceanic influences and local geology around the archipelago has created a marine environment of unparalleled richness and colour. The seabed communities are outstanding in terms of biodiversity and composition, including ‘northern’ and ‘southern’ species at the extremes of their range.

Recent research indicates that the archipelago has been occupied on and off for over 4,000 years. The landscape, including houses, large enclosures and cleits, culminates in the surviving remains of the 19th and 20th century cultural landscape of Village Bay. External pressures led to abandonment of the islands in the 1930s.

The WHS and the Special Protection Area share the same boundary, encompassing c. 29,000 Ha, the majority of it sea. This forms a de facto buffer zone for the cultural heritage which is confined to the terrestrial part of the WHS.
Statement of Outstanding Universal Value

Each WHS has a Statement of Outstanding Universal Value (SOUV) which provides a clear understanding of the reasons for the Site’s inscription on the World Heritage List, and of what needs to be managed in order to sustain the OUV for the long term. The SOUV describes the WHS and its importance, lists the Criteria for inscription on the World Heritage List, explains how the WHS satisfies UNESCO’s requirements for Authenticity and Integrity, and summarises the management requirements. See Further Information & Contacts for a link to the full SOUV document for St Kilda WHS.

CRITERIA

To be included on the World Heritage List, Sites must meet at least one out of ten selection criteria, as explained in UNESCO’s Operational Guidelines for the Implementation of the World Heritage Convention. The Criteria under which St Kilda is inscribed on the World Heritage List are:

Criterion (iii): Bear a unique or at least exceptional testimony to a cultural tradition or to a civilization which is living or which has disappeared.

St Kilda bears exceptional testimony to over two millennia† of human occupation in extreme conditions.

Criterion (v): Be an outstanding example of a traditional human settlement, land-use, or sea-use which is representative of a culture (or cultures), or human interaction with the environment especially when it has become vulnerable under the impact of irreversible change.

The cultural landscape of St Kilda is an outstanding example of land use resulting from a type of subsistence economy based on the products of birds, cultivating land and keeping sheep. The cultural landscape reflects age-old traditions and land uses, which have become vulnerable to change particularly after the departure of the islanders.

Criterion (vii): Contain superlative natural phenomena or areas of exceptional natural beauty and aesthetic importance.

The scenery of the St Kilda archipelago is particularly superlative and has resulted from its volcanic origin followed by weathering and glaciation to produce a dramatic island landscape. The precipitous cliffs and sea stacks, as well as its underwater scenery, are concentrated in a compact group that is singularly unique.

Criterion (ix): Be outstanding examples representing significant on-going ecological and biological processes in the evolution and development of terrestrial, fresh water, coastal and marine ecosystems and communities of plants and animals.

St Kilda is unique in the very high bird densities that occur in a relatively small area which is conditioned by the complex and different ecological niches existing in the site. There is also a complex ecological dynamic in the three marine zones present in the site that is essential to the maintenance of both marine and terrestrial biodiversity.

Criterion (x): Contain the most important and significant natural habitats for in-situ conservation of biological diversity, including those containing threatened species of outstanding universal value from the point of view of science or conservation.

St Kilda is one of the major sites in the North Atlantic and Europe for seabirds with over 1,000,000 birds using the island. It is particularly important for gannets, puffins and fulmars. The maritime grassland turf and underwater habitats are also significant and an integral element of the total island setting. The feral Soay sheep are also an interesting rare breed of potential genetic resource significance.

† Recent research indicates that St Kilda has in fact been occupied on and off for over 4,000 years, not 2,000 years as thought at the time of inscription.
Managing St Kilda

KEY MANAGEMENT PARTNERS

The Partners in managing St Kilda WHS are the National Trust for Scotland (NTS), Historic Environment Scotland (HES), Scottish Natural Heritage (SNH), Comhairle nan Eilean Siar (Western Isles Council) and the Ministry of Defence (MoD).

NTS own and care for the WHS. A Strategic Management Group and an Operational Management Group, composed of representatives of all the Partner organisations, coordinate and implement the aims and objectives set out in the WHS Management Plan. Effective coordination between the Partners is achieved through the NTS, who lead on the implementation, monitoring and revision of the Management Plan and associated action plans and objectives.

THE MANAGEMENT PLAN

The St Kilda WHS Management Plan 2012-17 is a framework document for the preservation of the OUV of the WHS. It sets out how the Site will be managed by identifying a series of key issues and devising specific objectives or actions to address these issues. It was developed consensually by the Partners, bodies who have a role in actively managing the Site and access to it.

ICOMOS advises that Management Plans for WHS should be based on a strategic view over 30 years. The vision provides the basis to develop long-term aims. These in turn inform the priorities for the medium term.

THE VISION

The long-term vision is for St Kilda to continue as a site of outstanding heritage significance for its natural terrestrial and marine heritage and for its relict cultural landscape. This will be achieved through an integrated approach to conservation of all cultural and natural features; through sensitive public access and interpretation. The archipelago should benefit from the highest conservation standards and from the fullest protection afforded by the designations in order to safeguard its features from potential threats. It will benefit from a collaborative approach by key stakeholders to achieve sympathetic, integrated management of all elements of the archipelago. The experience for both the virtual and actual visitor should be unrivalled, with St Kilda established as a model for conservation, environmental education and informed interpretation.
Legislation, Protection and Planning

World Heritage designation does not result in additional direct legal protection. Instead, St Kilda is protected through a range of policy and legislation. The Site is covered by a variety of conservation designations – particularly the National Nature Reserve (NNR), Site of Special Scientific Interest (SSSI), National Scenic Area (NSA), Special Area of Conservation (SAC), Special Protection Area (SPA), and a number of Scheduled Monuments. The Management Plan suggested the creation of a Marine Environment High Risk Area (MEHRA) to provide protection against oil spills. MEHRAs have since been created to the north and south of the archipelago.

Scotland’s Third National Planning Framework recognises the value of WHS as part of the historic environment. Scottish Planning Policy requires that planning authorities protect WHS and their settings from inappropriate development by including relevant policies in the Local Development Plan (LDP). The Historic Environment Policy for Scotland (HEPS) (2019) sets out a series of principles and policies for the recognition, care, and sustainable management of the historic environment.

A series of Managing Change Guidance Notes produced by HES summarise Historic Environment policies using everyday examples and language. These are available at www.historicenvironment.scot/manging-change-guidance-notes and include A Managing Change Guidance Note – World Heritage Sites.

The Outer Hebrides Local Development Plan (OHLDP) includes a number of policies that have a bearing on any development proposals affecting the WHS and its outstanding heritage.

### SUMMARY OF RELEVANT LEGISLATION, POLICY AND GUIDANCE:

- Our Place in Time – The Historic Environment Strategy for Scotland (March 2013)
- The Town and Country Planning (Scotland) Act 1997 as amended by the Planning etc. (Scotland) Act 2006
- The Conservation (Natural Habitats, & C.) Regulations 1994, as amended
- The Wildlife and Countryside Act 1981
- The Nature Conservation (Scotland) Act 2004
- The Marine (Scotland) Act 2010
- Scottish Planning Policy (2014)
- Planning Advice Note 2/2011 Planning and Archaeology
- Historic Environment (Amendment) Scotland Act 2011, which amends three pieces of primary legislation
  - The Historic Buildings and Ancient Monuments Act 1953;
  - The Ancient Monuments and Archaeological Areas Act 1979; and
  - The Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997
- Historic Environment Policy for Scotland (HEPS) (2019)
- Managing Change in the Historic Environment Guidance Notes, HES
- Outer Hebrides Local Development Plan (OHLDP) (2018)

Further Information and Contacts

**Western Isles Manager – National Trust For Scotland**

E: sbain@nts.org.uk
Tel: +44 (0)1463 732 645

**KEY LINKS**

St Kilda website: www.kilda.org.uk/frame20.htm
St Kilda on the NTS website: www.nts.org.uk/Property/St-Kilda-World-Heritage-Site/

St Kilda WHS on the HES website: www.historicenvironment.scot/st-kilda

Cruise ships visit St Kilda in the summer.

Unless otherwise specified, images are reproduced courtesy of National Trust for Scotland www.nts.org.uk

© Historic Environment Scotland – Scottish Charity No. SC045925
Village Bay seen from the slopes above.